



FEDERAL REPUBLIC OF NIGERIA

*Signature*

## **NIGERIA'S ENVIRONMENTAL GOVERNANCE**

*Through*

## **JOINT MINISTERIAL STATEMENT**

## **NIGERIA'S CONTRIBUTION TO THE WORLD SUMMIT ON SUSTAINABLE DEVELOPMENT**

**NIGERIA'S ENVIRONMENTAL GOVERNANCE**



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**NIGERIA'S CONTRIBUTION TO THE WORLD SUMMIT  
ON SUSTAINABLE DEVELOPMENT**

The World is challenged and Africa has a message to imbibe.

It is my humble hope and belief that the Center Referee (President Obasanjo) who blew the whistle on 10<sup>th</sup> of March 2001 for this exercise to commence, will be satisfied in the long term that the Joint Ministerial Statement crafted through the African Process will deliver the much needed sustainable development for Nigeria and above all place food on the table of every household. The process has begun and will grow to achieve its aims.



**Otu Ekong (Dr.) Imeh Okopido**  
Honourable Minister of Environment (State).

## **ACKNOWLEDGMENT**

1. On March 10, 2001, I had the rare privilege of having a fifth breakfast conference since I was sworn into office as a Minister, with the ever humorous President of the Federal Republic of Nigeria in the company of Drs. Victor Sebek (who brought a message to Mr. President from Rt. Honourable Lord Callaghan of Cardiff, KG) and Veerle Vandeweerd, Coordinator, UNEP / GPA Co-ordination Office and Deputy Director of the Department of Environmental Policy Implementation of UNEP. H. E. President Obasanjo contributing to the discussion that morning said: "I know that environmental issues hardly attract as much attention as other social issues, for example, education, health, roads, etc. But I strive to provide food on the table of every housewife and I will ask you, my Minister, to seek to support me in achieving this goal. Consult with your colleagues with a view to achieve this!"

2. That was the tall order and a passionate appeal from a caring President. The whistle was blown loud and clear for the Ministry to help coordinate poverty alleviation and enhance food security for the Nigerian people.

3. I am, therefore, appreciative and indebted to Mr. President for his visionary leadership as he thought of an integrated approach to secure food and alleviate poverty for Nigerians. If the thrust is maintained, the millennium goal of halving poverty by 2015 would be achieved. To my colleagues - Honourable Ministers of the present administration - I tender my unreserved apology for calling on them even without notification while campaigning for the signing of the Joint Ministerial Statement which is a veritable tool for sustainable development, foreign policy and integration of Africa. It was quite easy to convince each and everyone of them to append their signatures to the hurriedly crafted document.

This is a rare feat that Mr. President has achieved especially as it is timely launched during the third anniversary of the present democratic dispensation of President Obasanjo's second coming. This has demonstrated the palpable good governance and transparency of this administration. Drs. Victor Sebek, Executive Director of the Advisory Committee on the Protection of the Sea (ACOPS) and Veerle Vandeweerd are unreservedly appreciated for encouraging me at various fora to espouse this Joint Ministerial Statement.

1. The Joint Ministerial Statement, otherwise known as Nigeria's Environmental Governance is a dynamic process that seeks to integrate all the Federal Ministries of the present administration to deliver sustainable development to the country through partnerships and inter-ministerial cooperation.

1. We have in our way, through this document, complied with resolution 29/29 of UNEP Governing Council of February 2001. This is an innovation President Obasanjo is selling to the world. At this point, I wish to salute very vivaciously the Under-Secretary-General of the United Nations, Dr. Klaus Topfer, the Executive Director of the only UN agency in Africa who organized not less than four conferences to comply with resolution 29/29- International Environmental Governance a must to attain sustainable development. He was quick and ever willing to encourage and support me while compiling this document. This is eloquently demonstrated in his providing the Foreword to this book. He has also kindly agreed to preview this book for presentation and launching during this historic first ever donor conference the Super Prep Conference of the African process for the protection and development of the Marine Environment in the Sub-Saharan Africa, holding in Abuja. This, therefore, becomes President Obasanjo's contribution to the world Summit on Sustainable Development, he having been there in Rio ten years ago as he led the Eminent Persons Group.

## **FOREWORD**

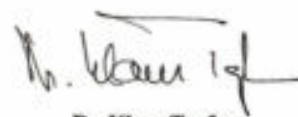
The United Nations Environment Programme (UNEP) acknowledges that the promotion of sound environmental governance is a cornerstone for successful and effective environmental management. This issue was well addressed during the 21<sup>st</sup> session of the Governing Council of UNEP in February 2001. As a result, UNEP has just embarked on a major consultative process aimed at improving international environmental governance.

One of the important lessons learnt in this process is the need to also strengthen environmental governance at national, sub-regional and regional levels. Therefore, the approach taken by the Government of Nigeria, under the able leadership of His Excellency, President Olusegun Obasanjo to harmonize collaboration among government offices is an important initiative. The government of Nigeria is to be congratulated for promoting this effective mechanism for inter-ministerial cooperation.

This new strategy is to ensure an integrated management of resources with the objective of developing in a sustainable manner while promoting environmental wellbeing. The second Joint Ministerial Statement to be presented at the Super PrepCom on the African Process represents a major step forward at enhancing inter-ministerial cooperation on issues of relevance to the environment as one of the three pillars of sustainable development.

The initiative is a clear demonstration of the commitment of President Obasanjo and his Government in ensuring coherent environmental governance at the national level.

The Government of Nigeria can count on UNEP's partnership in the implementation of the recommendations contained in the inter-ministerial statement.



**Dr. Klaus Topfer**  
**Executive Director**  
**United Nations Environment Programme.**





**JOINT STATEMENT ON ENVIRONMENTAL PROTECTION  
AS A TOOL FOR SUSTAINABLE DEVELOPMENT,  
AFRICAN INTEGRATION AND FOREIGN POLICY**

One of the most important legacies of the century and the millennium we have just left behind is an understanding that economic growth, social stability and political security are all inherently interdependent, and all require a healthy and strong natural resource base. This cardinal vision is reflected in all the relevant instruments and declarations adopted by the international community to date, but the principles of sustainable development have proved elusive in practice.

Environmental concerns are not traditionally at the forefront of those sectors and agencies whose actions and measures generate direct impacts on the natural environment. Therein lies one of the main obstacles to the objectives of sustainable development. From the most industrialized countries to the least developed ones, this lack of a comprehensive approach and policy for integrating environmental concerns as priority issues into the planning and development activities at the national and local levels, is a common feature.

Nigeria and its people have had to surmount difficult times that would have daunted weaker nations. We have found strength in adversity and learnt that solidarity is the key to growth and prosperity. This solidarity, as well as the wisdom gleaned from years of hardship, has coalesced into an innovative policy instrument that seeks to lead the way for our country, and for others by example, into an effective implementation of the essential goals of sustainable development.

The issue of environmental governance has become a priority for this planet as is reflected in its ascendancy in the agendas of several important processes. And clearly the linchpin of environmental governance is the cross sectoral, multidisciplinary approaches that can only be arrived at the kind of co-operation exemplified by the Joint Ministerial Statement of Nigeria. Thus, this initiative offers a concrete model for fulfilling the mandate of Resolution 29/29 of the Governing Council of the United Nations Environment Programme.

This initiative has been endorsed by twenty - eight ministries that cover the most diverse range of areas of economic, political and social endeavour.

The goals set out in the first Ministerial Statement on 20 June 2001 have been not only met but also even transcended. Nigeria spearheaded the adoption of the OAU decision at the Lusaka July 2002 Summit that calls for holding the Partnership Conference for the Development and Protection of the Marine and Coastal Environment in sub-Saharan Africa in conjunction with the WSSD at the level of Heads of State. And I will personally have the honour of hosting the final Super Preparatory Committee to the Partnership Conference.

Therefore, it is with pride that we hereby present the second Joint Ministerial Statement. We are certain that this represents a significant contribution to the international community's quest for an enduring and safe future for our children, and their children's children.

**OLUSEGUN OBASANJO**

## ANNEX 5

### CASH ADVANCE STATEMENT

Statement of cash advance as at .....  
And cash requirements for the quarter of .....

Name of co-operating agency/

Supporting organisation

Project No.

Project title

### 1. Cash statement

j. Opening cash balance as at ..... US\$ .....

1. Opening cash balance at 12/31/10
2. Add: cash advances received

Date \_\_\_\_\_

Amount

3. Total cash advanced to date	US\$
--------------------------------	------

4 Less: total cumulative expenditures incurred US\$ (

5. Closing cash balance as at ..... US\$ .....

## 11. Cash requirements forecast

6. Estimated disbursements for quarter ending ..... US\$ .....

7. Less: closing cash balance (see item 5, above) US\$ (

8. Total cash requirements for the quarter ..... US\$

Prepared by \_\_\_\_\_ Request approved by \_\_\_\_\_

Duly authorised official of co-operating agency/s supporting organisation

# **FORMAT OF QUARTERLY PROJECT EXPENDITURE ACCOUNTS FOR SUPPORTING ORGANIZATIONS**

Quarterly project statement of allocation (budget), expenditure and balance (Expressed in US\$) covering the period

Project No. .... Supporting Organisation .....  
 Project title: .....  
 Project commencing: ..... Project ending: .....  
 (date) (date)

Object of expenditure by UNEP budget code	Project budget allocation for year.....		Expenditure incurred for the quarter .....		Cumulative expenditures this year .....		Unspent balance of budget allocation for year .....	
	m/m (1)	Amount (2)	m/m (3)	Amount (4)	m/m (5)	Amount (6)	m/m (7)	Amount (2)-(6)
1100 Project personnel								
1200 Consultants								
1300 Administrative support								
1400 Volunteers								
1600 Travel								
2100 Sub-contracts								
2200 Sub-contracts								
2300 Sub-contracts								
3100 Fellowships								
3200 Group training								
3300 Fellowships								
4100 Expendable equipment								
4200 Non-expendable equipment								
4300 Premises								
5100 Operation								
5200 Reporting costs								
5300 Sundry								
5400 Hospitality								
99 GRAND TOTAL								

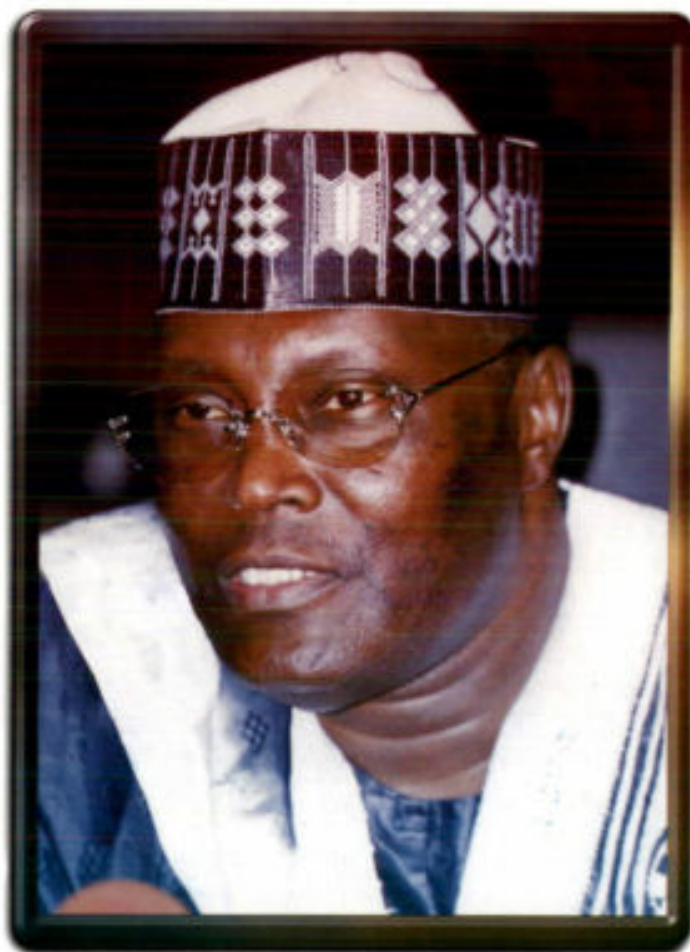
Signed

Duly authorised official of supporting organisation  
 NB: The expenditure should be reported in line with the specific object of expenditures as per project budget



His Excellency Chief Olusegun Obasanjo, GCFR  
 President of the Federal Republic of Nigeria.





Alhaji (Dr.) Atiku Abubakar, GCON  
Vice President of the Federal Republic of Nigeria.

(c) ☐ TECHNICAL INFORMATION

☐ PUBLIC INFORMATION

Description \_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Dates \_\_\_\_\_

(d) TECHNICAL COOPERATION

☐ Grants and Fellowships

☐ Advisory Services

☐ Staff Missions

☐ Others (describe)

Purpose \_\_\_\_\_

\_\_\_\_\_

Place and duration \_\_\_\_\_

For Grants/Fellowships, please indicate:

Beneficiaries	Countries/Nationalities	Cost(in US\$)
_____	_____	_____
_____	_____	_____
_____	_____	_____

(f) OTHER OUTPUTS/SERVICES

For example, Networking, Query-response, Participation in meetings etc.

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

4. Use of outputs

State the use made of the outputs.

5. Degree of achievement of the objectives/results

On the basis of facts obtained during the follow-up phase, describe how the project document outputs and their use were or were not instrumental in realising the objectives/results of the project.

6. Conclusions

Enumerate the lessons learned during the project execution. Concentrate on the management of the project, indicating the principal factors which determined success or failure in meeting the objectives set down in the project document.

7. Recommendations

Make recommendations to:

(a) Improve effect and impact of similar projects in the future.

(b) Indicate what further action might be needed to meet the project objectives/results.

8. Non-expendable equipment (value over US\$1,500)

Please attach to the terminal report a final inventory of all non-expendable equipment (if any) purchased under this project, indicating the following:

Date of purchase, description, serial number, quantity, cost, location and present condition, together with your proposal for the disposal of the said equipment.

## TERMINAL REPORT FORMAT

TERMINAL REPORT  
(For External Projects Only)

Implementing Organisation \_\_\_\_\_  
 Project \_\_\_\_\_  
 No. \_\_\_\_\_  
 Project \_\_\_\_\_  
 Title \_\_\_\_\_

- Project Needs and Results**  
Re-state the needs and results of the project
- Project activities**  
Describe the activities actually undertaken under the project, giving reasons why some activities were not undertaken, if any
- Project outputs**  
Compare the outputs generated with the ones listed in the project document.  
List the actual outputs produced but not included in previous Progress Reports under the following headings

(Please tick appropriate box)

(a) **MEETINGS** (UNEP-convened meetings only)  
☐ Inter-governmental (IG) Mtg ☐ Expert Group Mtg ☐ Training Seminar/Workshop ☐ Others  
 Title: \_\_\_\_\_

Venue and dates \_\_\_\_\_  
 Convened by \_\_\_\_\_ Organised by \_\_\_\_\_  
 Report issued as doc: No/Symbol \_\_\_\_\_ Languages \_\_\_\_\_ Dated \_\_\_\_\_  
 For Training Seminar/Workshop, please indicate: No. of participants \_\_\_\_\_ and attach annex giving names and nationalities of participants

(b) **PRINTED MATERIALS**  
☐ Report to IG Mtg ☐ Technical Publication ☐ Technical Report ☐ Others  
 Title: \_\_\_\_\_

Author(s)/Editor(s) \_\_\_\_\_  
 Publisher \_\_\_\_\_  
 Symbol(UN/UNEP/ISBN/ISSN) \_\_\_\_\_  
 Date of publication \_\_\_\_\_  
 (When technical reports/publications have been distributed, attach distribution list)

## SECOND JOINT MINISTERIAL STATEMENT

Aware of the integral link between protection of the environment, food, economic and social security for the population of Africa in general and of Nigeria in particular.

Acknowledging the honour bestowed on Nigeria in April, 2000 to act as the President of the African Ministerial Conference on Environment (AMCEN),

Appreciating Nigeria's leading role as a member of the Preparatory Committee of the Partnership Conference for the Development and Protection of the Coastal and Marine Environment in sub-Saharan by virtue of its AMCEN Presidency,

Noting the important role that the private sector plays in all aspects of the economy, including the provision of infrastructure in the coastal and marine environment, and that Nigeria recently assumed the Presidency of the Africa Business Round Table,

Recalling that preparations are underway for the World Summit on Sustainable Development (WSSD) to take place in Johannesburg from 26 August to 5 September, 2002.

Supportive of all relevant global and regional conventions, such as the United Nations Law of the Sea Convention, the Convention on Biodiversity, the Framework Convention on Climate Change, the Convention to Combat Desertification, particularly in sub-Saharan Africa, and the Abidjan and Nairobi Conventions,

Recognizing the role which United Nations agencies, above all the United Nations Environment Programme, play in this field, as well as that of civil society including the Advisory Committee on Protection of the Sea (ACOPS), which provide an important linkage between the external partnership community and African countries,

**Agree on the following activities;****A: National Inter-Ministerial Co-operation**

- The Minister of Foreign Affairs, Presidency, African Integration, Defence, Agriculture, Water Resources, Science and Technology, Environment, Aviation, Culture and Tourism, Commerce, Works and Housing, Education, Transport, Power and Steel, Information and National Orientation, Industry, Health, Justice (State), Finance, Solid Minerals Development, Women Affairs and Youth Development, Intergovernmental Affairs (State), Special Duties (State) and Chairman of the National Committee on Ecological Problems, Police Affairs, Federal Capital Territory and Communications will hold regular consultations on matters of mutual interest which promote the African Process for the Development and Protection of the Coastal and Marine Environment in sub-Saharan Africa with a view to facilitate the development of concrete actions;



2. In order to ensure the fullest possible cooperation of the private sector and of financial institutions, the Ministries involved will remain in regular liaison with the African Development Bank and the African Business Round Table, as well as other relevant agencies and institutions. Special attention will be paid to the generation of business opportunities for Nigerian companies, particularly in support of and within the framework of, the Programme of Interventions to be presented at the Partnership Conference for the Development and Protection of the Coastal and Marine Environment in sub-Saharan Africa.
3. The Ministers of Foreign Affairs and of Environment will request GEF to consider supporting the follow up of the Partnership Conference through a Full Project that will enable the African Process to launch a second generation of initiatives;
4. Bearing in mind that some 80% of the degradation of the coastal and marine environment is from land-based activities, the ministers welcome the resources provided by the Co-ordination Office of the Global Programme of Action for the Protection of the Marine Environment from Land-Based Activities (GPA) for the development of Nigerian National Programme of Action within this framework, and will actively support its preparation;
5. The Ministers will actively support and participate as required in the National Preparatory Committee in order to ensure that the Super Preparatory Committee (PrepCom), to be held in Abuja in late May- early June 2002, under the chairmanship of the President of the Republic will mobilize support for the Programme of Interventions of the African Process and galvanise the private sector to support specific project proposals therein;
6. Request the Nigerian Vice-President of ACOPS, acting in concert with its other Vice-Presidents, to assist the facilitation role assigned to ACOPS in raising additional financial assistance from the external partnership community for the African Process in general, and for the Nigerian contribution in particular;
7. Given that a key objective of this initiative is to ensure that environmental concerns and matters are adequately addressed within the mandate of each ministry, specific activities and responsibilities are being developed or strengthened in each case. Ongoing example of this undertaking are:

Sustainable exploitation of renewable resources by the Ministers of Agriculture and Rural Development, Water Resources, Women Affairs and Labour and Productivity depends on sound environmental management against over-exploitation, biodiversity loss, pollution and natural hazards such as desertification, deforestation and erosion.

As potential sources of industrial pollution, the Ministries of Industries, Petroleum, Solid Minerals and Power and Steel must adhere to environmental safety standards of the Federal Ministry of Environment and the Standards Organisation of Nigeria.

#### (b) PRINTED MATERIALS

☐ Report to IG Mtg. ☐ Technical Publication ☐ Technical Report ☐ Others

Title: \_\_\_\_\_

Author(s)/Editor(s): \_\_\_\_\_

Publisher: \_\_\_\_\_

Symbol (UN/UNEP/ISBN/ISSN): \_\_\_\_\_

Date of publication: \_\_\_\_\_

(When technical reports/publications have been distributed, attach distribution list)

#### (c) ☐ TECHNICAL INFORMATION

#### PUBLIC INFORMATION

Description: \_\_\_\_\_

Dates: \_\_\_\_\_

#### (d) TECHNICAL COOPERATION

☐ Grants and Fellowships

Advisory Services

☐ Staff Missions

Others (describe)

Purpose: \_\_\_\_\_

Place and duration: \_\_\_\_\_

For Grants/Fellowships, please indicate:

Beneficiaries	Countries/Nationalities	Cost (in US\$)
_____	_____	_____
_____	_____	_____
_____	_____	_____

#### (f) OTHER OUTPUTS/SERVICES

For example, Networking, Query-response, Participation in meetings etc.

### SECTION 3 - PROJECT DELIVERY AND ACTION

#### 3.1 Summary of the Problems Encountered in Project Delivery (if any)

#### 3.2 Actions Taken or Required to Solve the Problems (identified in Section 3.1 above)

## ANNEX 2

### PROGRESS REPORT FORMAT

#### UNITED NATIONS ENVIRONMENT PROGRAMME SIX MONTHLY PROGRESS REPORT

##### SECTION 1 - BACKGROUND INFORMATION

- 1.1 Project Title: \_\_\_\_\_  
1.2 Project Number: \_\_\_\_\_  
1.3 Responsible Office: (PAC/Unit/Branch) \_\_\_\_\_  
1.4 Co-ordinating Agency or Supporting Organisation: (if relevant) \_\_\_\_\_  
1.5 Reporting Period: (the six months covered by this report) \_\_\_\_\_  
1.6 Relevant UNEP Programme of Work Component Number: (3-digit) \_\_\_\_\_

##### SECTION 2 - PROJECT STATUS

- 2.1 Status of the Implementation of the Activities and Outputs Listed Under the Workplan in the Project Document (check appropriate box)  
Project activities and outputs listed in the Project Workplan for the reporting period have  
☐ been materially completed and the Responsible Office is satisfied that the project will be fully completed on time (give reasons for minor variations at Section 3 below)  
Project activities and outputs listed in the Project Workplan for the reporting period have  
☐ been altered (give reasons for alterations: lack of finance; project reformulated; project revisions; other at Section 3 below)  
Project activities and outputs listed in the Project Workplan for the reporting period have not  
☐ been fully completed and delays in project delivery are expected (give reasons for variations in Section 3.1 and new completion date in Section 3.2 below)  
☐ Insufficient detail provided in the Project Workplan
- 2.2 List Actual Activities/Outputs Achieved in the Reporting Period:  
(Please tick appropriate box)

(a) MEETINGS (UNEP-convened meetings only)

- ☐ Inter-governmental (IG) Mtg. ☐ Expert Group Mtg. ☐ Training Seminar/Workshop  
☐ Others

Title: \_\_\_\_\_

Venue and dates: \_\_\_\_\_

Convened by: \_\_\_\_\_ Organised by: \_\_\_\_\_

Report issued as doc. No/Symbol: \_\_\_\_\_ Languages: \_\_\_\_\_ Dated: \_\_\_\_\_

For Training Seminar/Workshop, please indicate: No. of participants: \_\_\_\_\_ and attach annex giving names and nationalities of participants.

In their development of infrastructure and utilities the Ministries of Works and Industry should serve as environmental protection agents. Environmental Impact Assessment is a sine qua non to construction activities.

Safeguarding public health from hazard substances, diseases and malnutrition, is a cardinal goal of the Ministry of Health, while the Ministries of Culture and Tourism, and Federal Capital Territory must showcase clean urban surroundings rather than blighted filthy cities awash with refuse.

The Ministries of Foreign Affairs, African Integration and the Presidency are the harbingers of environmental diplomacy, treaties, conventions, multilateral agreements and co-operation, the enforcement and successful implementation of which will require co-operation from the Ministries of Internal Affairs and Commerce, that must check the export of endangered species and the import of harmful materials.

Apart from ensuring the safety of our airspace, the Ministry of Aviation must maintain reliable meteorological records for various end-users involved in environmental planning. Outdated planes constitute environmental nuisance in the noise they emit.

The implementation committee on (Ramsar) Nigerian Wetlands has Ministries of Agriculture and Rural Development, Water Resources and Transport as members.

Same is true on the execution of GEF PDF B on the Transboundary Ecosystem Management between Nigeria and Niger.

Through its numerous research institutes, the Ministry of Science and Technology has a role to play in the prevention of harmful effects of human and other activities on the environment and the preservation of the nation's ecological setting to ensure protection of the health and well-being of people, fauna and flora.

In the Ministry of Defence, the Navy is an integral part of the logistical support needed for the National Oil Spill Contingency Plan. At flashpoints of environmental conflicts between farming and cattle rearing rural communities, the Ministry of Police Affairs must be handy to restore law and order.

As public awareness of environmental rights and compensation increases, the Justice Ministry must be ready to draft new legislation and enforce them through the judiciary process.

The Ministries of Education and Information must not relent in their efforts as promoters of environmental consciousness. For the successful discharge of their environmental responsibilities by all ministerial functionaries, the Ministry of Finance must, through appropriate budgetary allocation and prompt releases, provide the wherewithal and conducive fiscal policies.

##### B. Co-operation within the African and Global Context

8. As the President of AMSEN, Nigeria will continue to ensure that the African process counts with widespread support and solid commitment from both regional and international partners, in particular during the preparatory process leading up to the WSSD;



9. Relevant ministries, in particular the Ministries of Foreign Affairs and Co-operation and Integration in Africa, will work closely with ECOWAS and with secretariats of the Abidjan and Nairobi conventions, as well as with other relevant regional partners, given that one of the overarching goals of the African Process is to strengthen ongoing regional initiatives and instruments.
10. The Ministry of Foreign Affairs, acting with the relevant ministries, in particular those for Africa Integration and of Environment, will spearhead efforts to liaise with those European partners charged with the follow up to the April, 2000 Cairo Euro African Summit, with a view to ensuring that the opportunities generated by this historical event are fully realized. A working group led by Ministry of Foreign Affairs is tasked to ensure continuous input from the African Process in the follow up of Euro African Process. The Ministry of Foreign Affairs together with the Ministry of Environment will urge the European Union to actively support the African Process.
11. Mandates the Ministry of Foreign Affairs together with the Ministry of Environment to present the African Process to the G8 as a concrete and effective example of measures to alleviate poverty, provide stronger basis for political stability, encourage sustainable economic growth, and further cross- sectoral environment governance;
12. Invite the Nigerian Presidency of AMCEN to continue to advocate similar inter-ministerial co-ordination both at the regional and international level, as a solid and concrete contribution to the effective protection of the environment, particularly within the context of the upcoming World Summit on Sustainable Development.
13. Report to the African Union on development both within the framework of the African Process and of the Joint Ministerial Statement, with a view to strengthening support for both initiatives.

*Obasanjo*  
His Excellency,  
Chief Olusegun Obasanjo, GCFR  
President & Commander-in-Chief  
of the Armed Forces  
Federal Republic of Nigeria

H.E. Sule Lamido  
Minister of Foreign Affairs

*Adeniran*  
H.E. Chief of Staff  
Minister of African Integration

*Kahr*  
H.E. Mohammed Kahr Sa'id  
Federal Minister of Environment

*Adeniran*  
H.E. Mohammed Adeniran  
Federal Minister of Agriculture and  
Rural Development

*Okunribido*  
Chief (Dr) Ibe Okunribido  
Minister of State for Environment

*Isoun*  
Prof. Turner T. Isoun  
Minister of Science & Technology

*Ngalale*  
Chief Precious Ngalale (JP)  
Minister of State for  
Water Resources

*Okunribido*  
Prince Vincent Okunribido  
Minister of State for Economic  
Matters and Special Projects  
The Presidency

*Okunribido*  
Y. E. OLANJIN, GCFR  
1st GEN (RTD)  
MINISTER OF DEFENCE

## ANNEX 1- BUDGET

Project No:		Total
		US \$
<b>10 PROJECT PERSONNEL COMPONENT</b>		
1200 Consultants (Description of activity/service) w/m		
1201 National Co-ordinator		4,000
1220 Unspecified National Expert		13,000
1299 Total		17,000
1400 Travel on official business		
1401 National Co-ordinator and Committee travel within country		3,000
1499 Total		3,000
1999 Component Total		20,000
<b>20 SUB CONTRACT COMPONENT</b>		
2200 Sub-contracts (NGOs/LAs for supporting organizations)		15,000
2299 Total		15,000
2999 Component Total		15,000
<b>30 TRAINING COMPONENT</b>		
3100 Meetings/conferences		
3101 National consultation meeting		4,000
3102 Local consultation meetings		9,000
3199 Total		13,000
3999 Component Total		13,000
<b>50 MISCELLANEOUS COMPONENT</b>		
5100 Reporting cost-		
5101 Draft National Programme of Action on LRA		2,000
5102 GSA Clearing-House dissemination (files creation, design, internet posting)		5,000
5120 Unspecified		2,000
5199 Total		10,000
5300 Sundry		
5301 Communications (telex, telephone, fax)		1,500
5302 Postage		1,000
5399 Total		2,500
5999 Component Total		12,500
<b>99 GRAND TOTAL</b>		<b>48,000</b>



purchased with UNEP funds (or with trust funds or counterpart funds administered by UNEP), and will submit an inventory of all such equipment to UNEP once a year indicating description, serial number (if any), date of purchase, cost and present condition of each item attached to the progress report submitted on 30 June. Within 60 days of the completion of the project FMENV will submit to UNEP a final inventory of all non-expendable equipment purchased under the project indicating description, serial number (if any), date of purchase, cost and present condition, together with FMENV proposal for the disposal of the equipment. Non-expendable equipment purchased with funds administered by UNEP remains the property of UNEP until its disposal is authorised by UNEP, in consultation with FMENV. FMENV shall be responsible for any loss of or damage to equipment purchased with UNEP funds. The proceeds from the sale of equipment (duly authorised by UNEP) shall be credited to the accounts of UNEP, or of the appropriate trust fund or counterpart fund.

#### Responsibility for cost overruns

Any cost overrun (expenditure in excess of the amount budgeted in each budget subline) shall be met by the organisation responsible for authorising the expenditure, unless written agreement has been received in advance, from UNEP. In cases where UNEP has indicated its agreement to a cost overrun in a budget subline to another, or to increase the total cost to UNEP, a revision to the project document amending the budget will be issued by UNEP.

#### Claims by third parties against UNEP

FMENV shall be responsible for dealing with any claims which may be brought by third parties against UNEP and its staff, and shall hold UNEP and its staff non-labile in case of any claims or liabilities resulting from operations carried out by FMENV under this project document, except where it is agreed by FMENV and UNEP that such claims or liabilities arise from gross negligence or wilful misconduct of the staff of UNEP.

#### Cash Advance Requirements

- (a) UNEP contribution of \$32,500 will be made upon signature of the project document by both parties and will cover expenditures expected to be incurred by the supporting organisation FMENV during the first three months. Subsequent advances of \$16,250 will be made subject to:
  - (i) Submission of a draft report of the project and confirmation by the FMENV at least two weeks before the payment is due, that the expected rate of expenditure and actual cash position necessitate the payment, including a reasonable amount to cover "lead time" for the next remittance, (see format of request in **Annex 5**);
  - (ii) The remaining \$16,250 will be made available upon completion of the final document and the presentation of:
    - a satisfactory financial report showing expenditures incurred for the past quarter, under each project (see format in **Annex 4**);
    - timely and satisfactory progress reports on project implementation.

H.E. Dr. (Mrs.) Kema Chikwe Minister of Aviation	H.E. Ms. Boma Bromilow Jack Minister of Culture & Tourism
H.E. Dr. Oluosgun Agagu Minister of Power & Steel	H.E. Prof. Jerry Gana Minister of Information & National Orientation
H.E. Prof. A.B. Borishade Minister of Education	H.E. Chief Ojo Maduskar Minister of Transport
H.E. Engr. Mustafa Bello Minister of Commerce	H.E. Chief Tony Ajemh Minister of Works & Housing
H.E. Chief Kotawole Babalola Jemodu MFR Minister of Industry	H.E. Alhaji Musa E. Abballahi Minister of Justice (State)
H.E. Prof. A.B.C. Nwosu Minister of Health	H.E. Kano G. Agabi (SAN) Minister of Solid Minerals Development
H.E. Mujam A. Cirema Minister of Finance	H.E. Alhaji Ibrahim Umar Kida Minister of Inter-Governmental Affairs (State)
H.E. Hajia Aishatu M.S. Ismail Minister of Women Affairs & Youth	H.E. Mr. Yemi Edu Minister of Special Duties (State) & Chairman National Commission on Ecological Problems
H.E. Dr. Bello H. Mohammed Minister of Communications	H.E. Steven Iba-eyiga Minister of Police Affairs
	H.E. Engr. Mohammed Abba-Gana Minister of Federal Capital Territory

## FEDERAL MINISTRY OF EDUCATION

General Education Support Services Division

6, Gimbiya Street, Area 11, Garki - Abuja.

*When replying, please quote earlier reference*

F.M.B. NO. 146

Telegram: SECEDUCATE

Telephone: 3141215



Ref. No. DE/ESS/219/T2/T2/25

Date: 20th Feb. 2002

OtuEkong (Dr) Imeh T. Okopido  
Minister of Environment (State)  
Abuja.

### ENVIRONMENTAL GOVERNANCE THROUGH JOINT MINISTERIAL STATEMENT - MR. PRESIDENT'S APPROVAL FOR YOUR SIGNATURE

I am directed to acknowledge receipt of your letter reference No FMENV /HMS/ SUBOAU/ 220/ Vol. 1 of 31<sup>st</sup> December, 2001 on the above subject matter and to inform you that Prof. A.B. Borishade, the Honourable Minister of Education has accepted that, he will sign the Joint Ministerial Statement on Environmental Governance.

2. I am also to inform you that he will be represented in the National Planning Committee approved by Mr. President to work out the logistics and programme of intervention during the African Process/Partnership Conference. Meanwhile modalities will be worked out with NERDC to include environmental studies in the National School Curriculum.

In this regard, I am to liaise with your Ministry to obtain more information that will facilitate this Inter-ministerial actions.

B.O. Momah (Mrs)  
For: Honourable Minister of  
Education.

(ii) The expenditure accounts as at 31 December, certified by a duly authorised official, should be despatched to UNEP within 30 days, as for other quarters, but, in addition, UNEP requires that the end of year expenditure account should be reported in an opinion by a recognised firm of public accountants (for a Government, by Government auditors), which shall be despatched to UNEP by 31 March. In particular, the auditors should be asked to report whether, in their opinion:

- proper books of account and records have been maintained;
- all project expenditures are supported by vouchers and adequate documentation;
- expenditures have been incurred in accordance with the objectives outlined in the project document.

(iii) Within 90 days of the completion of the project, FMENV will supply UNEP with a final statement of account in the same format as for the quarterly statement, certified by a recognised firm of public accountants (for a Government, by Government auditors). If requested FMENV shall facilitate an audit (by United Nations Board of Auditors and/or the Audit Service) of the accounts of the project.

(iv) Any portion of cash advances remaining unspent or uncommitted by the FMENV on completion of the project will be reimbursed to UNEP within one month of the presentation of the final statement of accounts. In the event that there is any delay in such disbursement, FMENV will be financially responsible for any adverse movement in the exchange rates.

#### (b) Cash advance accounts

A statement of advances of cash provided by UNEP should be submitted quarterly in the format shown in **Annex 5** as at 31 March, 30 June, 30 September and 31 December.

#### Counterpart funds

For projects where UNEP is the custodian of a **cash counterpart contribution** made by a Government or organisation towards a project or group of projects, a financial expenditure account shall be submitted to the Government/organisation in accordance with the terms of the financial agreement made between UNEP and the counterpart donor.

- (i) For meetings or conferences hosted by a Government, UNEP shall submit the financial expenditure account to the Government within 90 days of the end of the meeting or conference, in accordance with the host Government agreement and normal United Nations practice;
- (ii) UNEP shall submit annual or semi-annual expenditure accounts to the counterpart donor, and a final expenditure account within 90 days of the end of the project.

#### 6.5 Terms and Conditions

##### Non-expendable equipment

FMENV will maintain records of non-expendable equipment (items costing \$1,500 or more as well as items of attraction such as pocket calculators)





**OFFICE OF THE HONOURABLE MINISTER OF FOREIGN AFFAIRS.**

P.M.B. 130, ABUJA, NIGERIA

Telegrams: Foreign Abuja.

Telephone:.....

Ref No..MO/ABJ/H/84/Vol.1

Date:31st..May,..2001...

Chief (Dr.) Imeh T. Okopido  
Hon. Minister of State for Environment  
Federal Ministry of Environment  
7<sup>th</sup> Floor Federal Secretariat  
Shehu Shagari Way  
Abuja.

**OAU RESOLUTION ON THE AFRICAN PROCESS FOR  
THE DEVELOPEMNT AND PROTECTION OF THE  
COASTAL AND MARINE ENVIRONMENT,  
PARTICULARLY IN SUB-SAHARA AFRICA**

I have been directed by the Honourable Minister to refer to your letter dated 27<sup>th</sup> April, 2001 on the above subject matter and to inform you that, the OAU General Secretariat has assured that, the item will be included on the Agenda of the forthcoming 37<sup>th</sup> OAU Summit.

2. However the Secretariat has requested for a short paper of a maximum of 3 pages, which would be used to introduce the item for deliberation during the Summit. As such you are hereby requested to urgently prepare the paper and send to us, for transmission to the Secretariat early enough, to allow for it to be translated in to all the OAU working languages and circulation to member states in advance..

2. Please treat as urgent

**S.M. Ashiru**

*For: Honourable Minister*



ASSEMBLY OF HEADS OF STATE  
AND GOVERNMENT  
Thirty-seventh Ordinary Session/  
Fifth Ordinary Session of the AEC  
9- 11 July, 2001  
Lusaka, Zambia

AHG/Dec. 1-11 (XXXVII)  
AHG/Decl. 1- 2 (XXXVII)

## DECISIONS AND DECLARATIONS

## SECTION 6 - MONITORING AND REPORTING

### 6.1. Six-Monthly Progress Reports

Within 30 days of the end of the reporting period, the FMENV shall submit to UNEP, using the format given in **Annex 2**, half-yearly progress reports as at 30 July 2002 and 31 January 2002.

### 6.2 Terminal Report

Within 60 days of the completion of the project, FMENV will submit a terminal report using the format given in **Annex 3**.

### 6.2 External Reporting

The requirements regarding reporting to the donor will be strictly adhered, both with regard to formatting and timing of reporting.

### 6.3 Substantive reports

- (i) At the appropriate time, FMENV will submit to UNEP three copies in draft of any substantive project report(s) and, at the same time, inform UNEP of its plan for publication of that text. UNEP will give FMENV substantive clearance of the manuscript, indicating suggestions for change or such wording (recognition, disclaimer, etc) as it would wish to see figure in the preliminary pages or in the introductory texts.
- (ii) It will equally consider the publishing proposal of FMENV and will make comments thereon as advisable.
- (iii) It may request FMENV to consider publication on a joint imprint basis. Should FMENV be solely responsible for publishing arrangements UNEP will nevertheless receive 10 free copies published work in each of the agreed languages for its own purposes.

### 6.4 Financial Reports

#### (a) Project expenditure accounts

- (i) Details of project expenditures, will be reported on a project-by-project basis, in line with project budget codes as set out in the project document, as at 31 March, 30 June, 30 September and 31 December (see **Annex 4**). All expenditure accounts will be despatched to UNEP within 30 days of the end of the quarter to which they refer, certified by a duly authorised official of FMENV.

## **DECISION ON PARTNERSHIP CONFERENCE ON THE AFRICAN PROCESS FOR THE DEVELOPMENT AND PROTECTION OF THE COASTAL AND MARINE ENVIRONMENT**

The Assembly:

1. **RECALLS** Decision CM/Dec. 479(LXX) of the 70<sup>th</sup> Ordinary Session of Council, held in Algiers, Algeria in July 1999 which endorsed the Cape Town Declaration on an African Process for the Development and Protection of the Coastal and Marine Environment including the convening of a Partnership Conference to consider concrete action proposals to alleviate environmental problems based on the recommendations of its Preparatory Committee established to that effect.
2. **ACKNOWLEDGES WITH GREAT SATISFACTION** that the World Summit on Sustainable Development (WSSD) will be held in South Africa in September 2002, focusing attention of the World leaders on the environmental and developmental problems and need for effective solutions and **RECOGNISE** the opportunity which WSSD represents in terms of the evolution of the African Process for the development and protection of the coastal and marine environment and its linkages to African sustainable development.
3. **FURTHER ACKNOWLEDGES** the Land Water Initiative for African presented on behalf of the Global Environment Facility (GEF) by the Executive Director of UNEP at the 35<sup>th</sup> assembly of Heads of State and Government of the OAU as reflected in paragraph 271 of the report of the Secretary General of the OAU Doc. CM/(.....);
4. **ENDORSES** the generous offer of the Government of Nigeria in its capacity as the Presidency of AMCEN, to convene not later than February 2002 a high level Preparatory Meeting of the Partnership Conference;
5. **REQUESTS** the Secretary General, in collaboration with the Government of the Federal Republic of Nigeria, to convene the Partnership Conference on the African Process for the Development and Protection of the Coastal and Marine Environment in conjunction with WSSD at the level of Heads of State and Government and **CALLS UPON** the African partnerships to be represented at the highest level;
6. **INVITES** all African States:
  - a) To support and actively participate in the implementation of the African Process for the Development of the Coastal and Marine Environment;
  - b) to liaise, through the Preparatory Committee, on preparation for the Partnership Conference; and
7. **FURTHER REQUESTS** the Secretary General to report on the results of the Partnership Conference to the next Summit of the African Union.



**UNITED NATIONS ENVIRONMENT PROGRAMME  
PROJECT SUMMARY**

- 1.1 **Title of sub-programme:** Environmental Policy Implementation
- 1.2 **Title of Project:** Development of National Programme of Action (NPA) for the Protection of the Marine Environment from Land-Based Activities in Nigeria
- 1.3 **Project Number:** GP/3010-02-02
- 1.4 **Geographical Scope:** Nigeria
- 1.5 **Co-operating Agency or Supporting Organisation:** Federal Ministry of Environment, Nigeria
- 1.6 **Duration of the Project:** 12 months  
Commencing: March 2002  
Completion: February 2003
- 1.7 **Cost of the Project:** (Expressed in USD)

	USD	%
Cost to GP Trust Fund (contribution from the Government of Belgium)	65,000	45
Cost to Regional Seas (in-kind)	20,000	15
Cost to Agency/Supporting Organisation (in-kind)	20,000	15
Cost to UNEP GPA Co-ordination Office (in-kind)	35,000	25
<b>TOTALS</b>	<b>140,000</b>	<b>100</b>

**1.8 Project Summary**

The present project proposes support to the development of an action-oriented National Programme on Land-based Activities in Nigeria, within a regional context, for the Protection of the Marine Environment from Land-based Activities. This approach is entirely consistent with and complementary to the various initiatives formulated to date under the Regional Seas Programmes with assistance of UNEP and the Global Environment Facility's Strategic Action Programmes (GEF-SAPs) to address the impacts of land-based activities. This project will serve to link the development of the National Programme of Action on Land-based Activities and the participation of Nigeria in the GEF/UNEP Medium-Size Sub-Saharan Project, by incorporating common elements and activities. The project will build on lessons learned in developing National Programmes of Action in other countries, and could be used for more widespread application and guidance to other countries in the process of addressing land-based activities at the national level.

- Preparations for presentation of experiences and recommendations on the development of National Programmes of Action to relevant international fora.

The respective Secretariat of the Regional Seas Programmes will contribute to the following activities:

- Overall co-ordination of the project at the regional level by serving as backstopping and liaison among countries, particularly project national executing agencies and national co-ordinators, in their respective regions.
- Support and participate in National consultations of stakeholders.
- Provide input to the dissemination of project results by the GPA Clearing-house and regional nodes, where applicable.

**5.2 Evaluation**

Evaluation of project's impact and progress achieved in the development of the National Programme of Action will be possible at future regional fora. In addition, the adoption and level of commitment to develop and implement the National Programme of Action beyond the duration of this project will also serve as a measure to assess project impact and sustainability.

Project evaluation will be carried out through the preparation of a self-evaluation fact sheet, which will seek to incorporate comments from the supporting organisation. The self-evaluation fact sheet will be forwarded to the Project Design and Evaluation Unit for future record and feedback.

**Correspondence**

All correspondence regarding substantive and technical matters should be addressed to:

IN UNEP:

Ms. Veerle Vandeweerdt  
Co-ordinator, UNEP/GPA Co-ordination Office  
PO Box 16227  
2500 BE The Hague, The Netherlands  
Tel: (+31-70) 3114461  
Fax: (+31-70) 3456648  
E-mail: gpa@unep.nl

IN NIGERIA:

Dr. Larry Awosika  
Chief Scientist  
Nigerian Institute of Oceanography and Marine Research (NIOMR) of the  
Federal Ministry of Agriculture, Water Resources and Rural Development  
PMB 12729, Victoria Island  
Lagos, Nigeria  
Tel: (+234-1) 2619517  
Fax: (+234-1) 2619517  
Email: niomr@linkserve.com.ng/larryawosika@yahoo.com

All correspondence regarding administrative and financial matters should be addressed to:



#### 4.4 Budget

See Annex 1.

#### 4.5 Follow-Up

The GPA Co-ordination Office, along with the Secretariat of the Regional Seas Programme, will monitor progress in the adoption and implementation of actions and interventions developed under the NPA resulting under this project. The necessary input and technical guidance will also be provided in conveying the achievements of this project to other countries in the region.

### SECTION 5 - INSTITUTIONAL FRAMEWORK AND EVALUATION

#### 5.1 Institutional Framework

The project will be implemented under overall responsibility of the Federal Ministry of Environment (FMENV). All activities will be carried out in co-operation with Governments, international organisations, co-operating agencies, relevant in-house units, regional offices and regional co-ordination units.

Contributions from the participating Government and Implementing Agency are expected, through FMENV and the Nigerian Institute of Oceanography and Marine Research (NIOMR) which has been designated as the core team for this project. NIOMR consists of experts with natural and social sciences backgrounds. The core team will assist in developing the technical aspects of the NPA, under the co-ordination of FMENV. The team is led by Dr. Larry Awosika, of NIOMR (Team Leader), Mr. Awosibamisha (Project Co-ordinator FMENV), Dr. L. Mitte (Environmental Socio Economist expert), Dr. Oyewo (Pollution expert), Dr. Oscar Umoh (Community Based Organization) and Dr. Omiyi (Shell Petroleum Development Company Stakeholder). The team will be professionally guided as far as specific activities related to the Sub-Saharan project, by ACOPS consultants, while additional activities concerning the development of the NPA will be carried out in close interaction and co-operation with the GPA Co-ordination Office. Appropriate linkages and co-ordination among the activities and products resulting from the Sub-Saharan project will be made with the development of the NPA as an integral product of this process.

NIOMR through the team leader and other members of the core team will be responsible for the implementation of day-to-day activities of this project under the overall co-ordination of FMENV. Nigeria will also provide in-kind contributions to the project through manpower from the national executing agency, logistical support to national consultations; data and information for analysis of methodologies and intervention approaches.

The GPA Co-ordination Office will be responsible for the following project activities:

- Overall co-ordination for the Project at the global level, including the various countries currently involved in NPA development,
- Dissemination of Project results and lessons learned through the GPA Clearing-house;

### UNITED NATIONS ENVIRONMENT PROGRAMME PROJECT PROPOSAL SECTION 1 - PROJECT IDENTIFICATION

- 1.1 Title of Sub-Programme: Environmental Policy Implementation  
1.2 Title of Project: Development of Pilot National Programme of Action (NPA) for the protection of the marine environment from land-based activities in Nigeria  
1.3 Project Number: GP/3010-02-02  
1.4 Geographical Scope: Nigeria  
1.5 Co-operating Agency or Supporting Organisation: Federal Ministry of Environment, Nigeria  
1.6 Duration of the Project: 12 months  
Commencing: March 2002  
Completion: February 2003  
1.7 Cost of Project: Expressed in USD 140,000

	USD	%
Cost to the GP Trust Fund (contribution from the Government of Belgium)	65,000	50
Cost to Regional Seas (in-kind)	20,000	15
Cost to Agency/Supporting Organisation (in-kind)	20,000	15
Cost to UNEP GPA Co-ordination Office (in-kind)	35,000	20
TOTALS	140,000	100

Signatures:

For the Federal Ministry of Environment  
Abuja, Nigeria

OTU-EKONG (DR) IMEH T. OKOPIDO  
FMENV (STATE)

Date: 30/11/2001

For the Environment Fund of UNEP

Mr. Edmundo F. Ortega  
Chief, Budget and Financial Management Service  
United Nations Office at Nairobi (UNON)

Date: 1 March 2002

## SECTION 2: BACKGROUND AND PROJECT CONTRIBUTION TO OVERALL PROGRAMME IMPLEMENTATION

### 2.1. Background:

The Global Programme of Action, adopted by 108 countries, including Nigeria, in December 1995, recommends that "States should in accordance with their policies, priorities and resources, develop or review their national programme of action ... and take forward action to implement these programmes ...". This project aims to achieve this. It represents a direct step towards the establishment of national capabilities and institutional strengthening to manage land-based activities by strongly advocating dialogue among key stakeholders.

The project also responds to the need to share experiences and promote the implementation of the GPA at regional level. This need was clearly identified following consultations of over 70 governments, under the Regional Seas Programmes, in seven regional workshops held during the period 1996-1999. It was reiterated at the First Intergovernmental Review Meeting in Montreal, Canada, 26-30 November 2001. Such need is reflected in the nine Regional Programmes of Action on Land-based Activities (LBA) developed to date in the context of the Regional Seas Programme.

The project will assist the Nigerian Government in resolving national problems in the management of land-based activities including those that pose adverse effects of a transboundary nature, in some cases already identified in the Regional Programme of Action on Land-Based Activities developed and published for the West and Central African region.

It will assist Nigeria in meeting its obligations in a comprehensive way under the Nairobi Convention and associated programme of work on Land-based Activities and Sources of Marine Pollution, as well as other relevant global legal instruments (e.g. Convention on Biological Diversity, POPs Convention, MARPOL etc.).

It should be noted that although in several regions around the world, preparation of both Regional Programmes of Action on Land-Based Activities and Strategic Action Programmes (SAPs) supported by the Global Environment Facility is a major bench mark, they do not constitute a comprehensive solution to the problems associated with land-based activities at the country level or from a national perspective. Complementing regional efforts, this project recognizes the value in adopting focussed strategies at the national level, as detailed in the provisions of the GPA itself, to support the development of an action-oriented National Programme of Action for the Protection of the Marine Environment from Land-based Activities in Nigeria.

Nigeria's involvement in the 'African Process' for the Development and Protection of the Coastal and Marine Environment, the World Summit on Sustainable Development (WSSD), and as President of the African Ministerial Conference on Environment (AMCEN), will contribute to and strengthen its National Programme of Action. The objectives of the UNEP/GEF Sub-Saharan Project are highly complementary to the philosophy and process envisaged in the development of the National Programme of Action on Land-based Activities for Nigeria. The activities forecasted in these two initiatives can be easily integrated into the present project document, as a contribution of UNEP to the implementation of both the GEF Sub-Saharan project and the GPA.

Through the 'African Process', Nigeria has been able to put together a uniquely innovative policy, whereby several ministers ranging from agriculture to foreign affairs, became involved to support the African Process and all other areas of the environment. This Joint Policy statement, which was devised by Nigeria's President Obasanjo, demonstrates the Nigerian Government's strong commitment to seeking sustainable and effective 'across-the board' solutions to environmental issues.

### 4.3 Workplan and Timetable

Activity	2001				2002				2003		Responsibility
	III	IV	I	II	I	II	III	IV	I	II	
<b>Preparation of national report/assessment</b>											
Contracting of experts and support to national teams			X								FMENV/core team
Collection of relevant information and analysis of existing instruments, policies and strategies of relevance to the NPA			X								FMENV/core team
Synthesis information for national report			X								ALL MEMBERS OF CORE TEAM
Submission of first draft of national report						X					FMENV
<b>Meetings and workshops</b>											
In-country consultations-Report Meeting of experts					X						FMENV/CORE TEAM
National Meeting of Directors of relevant institutions/organisations							X				FMENV/TEAM LEADER
Identification of pilot project/interventions											
Agreement on target costed NPA interventions						X					FMENV/CORE TEAM and GPA subholders
<b>Dissemination of Nigeria NPA initiative</b>											
GPA Intergovernmental Meeting		X									FMENV
Submission of the Final Report										X	FMENV



- carry out the identification, characterisation and selection of priority environmental hot-spots and sensitive areas and of priority environmental sources and causes of degradation of marine and coastal areas in the country;
  - assess impacts, both environmental and socio-economic, generated by the selected environmental issues;
  - undertake a causal chain analysis for causes of environmental damage and threat to the marine and coastal environment in the country. This analysis will provide a basis for subsequent activities to prioritise both contemporary and potential environmental damage and for determining the options for intervention; and
  - establish criteria and procedures for the assignment of priorities among the sources and causes of existing degradation of the marine and coastal environment in the region.
- Consultations (two or three meetings envisaged) with all stakeholders in the process, at national and/or local levels as means of deciding on measures and partnerships to address priority concerns, identifying activities and key stakeholders, costing, responsibilities, etc.
- Identify, agree and draft realistic concrete actions, targets and measures, along with costed plans for interventions with corresponding institutional responsibilities and timetables, as means of setting a clear path for implementation of the GPA.
- Design a programme of interventions, including demonstration projects and pre-investment studies, addressing problems of regional priority that may be presented to the Partnership Conference, building upon output (c) above

## 1.2 Legislative Authority and Contribution to Subprogramme

UNGA resolution GA/RES/55/7, par. 27, calls on States to prioritise action on marine pollution from land-based activities as part of their national sustainable development strategies. The importance of the GPA was again emphasised in GC 20/19(B).

This project responds directly to the need identified by the Regional Seas Programmes through consultations with over 70 Governments during seven regional workshops from 1996-1999 to share experiences and promote the implementation of the GPA, both at the regional and national levels. Such need is reflected in the nine Regional Programmes of Action on Land-based Activities (LBA) developed to date in the context of the Regional Seas Programme (Eastern Africa, West and Central Africa, South-East Pacific, Upper South-West Atlantic, South Pacific, ROPME Sea Area, Red Sea and Gulf of Aden, South Asian Seas, East Asian Seas).

In addition, the Government of Nigeria has subscribed to the goals and process envisaged under the UNEP/GEF Sub-Saharan Development and Protection of the Coastal and Marine Environment in Sub-Saharan Africa. The overall goal of this Project is to assist sub-Saharan African countries within the context of the Nairobi and Abidjan convention in achieving sustainable management of their coastal and marine environment and resources.

Numerous governments have requested assistance from the GPA Co-ordination Office in the development of pragmatic action-oriented programmes. Based on the experiences that will be acquired by this project and other similar projects, the programme on NPAs will be further developed.

## SECTION 3 - NEEDS, RESULTS AND PERFORMANCE INDICATORS

### 3.1 Needs

The sustainable development and protection of marine and coastal environment and resources is a challenge that demands multi-stakeholder and transectoral approaches. The best way to face this challenge, is through the elaboration of National Programmes of Action for the protection of the marine and coastal environment from land-based activities and sources (NPA). The development of an NPA, should be a long-term iterative process, that feeds into national development plans and priorities. It should assist countries in marshalling resources for addressing problems at all levels; from impacts on local communities and populations to issues of a transboundary nature. It should not only be based on environmental considerations, but also on socio-economic needs and circumstances.

There is a need to develop NPAs, which are designed as flexible mechanisms to address identified priority problems through partnerships and consensus among stakeholders. Countries that may benefit from this flexible guidance can assist in the identification and development of key actions, "lessons learnt" from existing NPAs and other relevant efforts. In summary, needs are:



- To design a flexible mechanism for identifying and addressing priority problems through partnerships and consensus amongst stakeholders.
- To implement actions to address specific causes of environmental degradation or threats from land-based activities.
- To strengthen the public sector's ability for co-ordination and to respond effectively to causes of marine pollution.
- To ensure the sustainability of the actions and projects undertaken.
- To mobilise resources and partners, including the private sector, for implementation of specific projects.
- To heighten awareness and understanding of the value, benefits and vulnerability of strategic coastal and marine environments.

#### Objectives:

Considering the value in adopting focussed strategies at the national level, as detailed in the provisions of the GPA itself and outlined above, the main objective proposed is:

To develop a National Programme of Action (NPA) for the Protection of the Marine Environment from Land-based Activities, for Nigeria, devising actions to address specific causes of environmental degradation or threats from land-based activities including a timetable, costed and targeted interventions for implementation.

This approach is entirely consistent with and complementary to the various initiatives formulated to date under the Regional Seas Programmes with assistance of UNEP and GEF/Strategic Action Programmes to address the impacts of land-based activities. The development of a National Programme of Action would serve (1) to translate and apply regional binding and/or non-binding agreements into national concrete actions for implementation and/or (2) as means of progressively forwarding regional co-operation and achieving consensus on regional priorities to be addressed.

#### 3.2 Results

- Enhanced government capacities to address priority land-based activities;
- Enhanced awareness of the affects of land-based activities on the marine environment;
- Enhanced participation of stakeholders, including the private sector, in land-based activities' management;
- Experience with the implementation of this project used as guidance for developing further actions in the development and implementation of NPAs by Governments
- Priorities for coastal and marine environment protection addressed

#### 3.3 Assumptions to achieve results

- National Government is committed to implementation of innovative actions related to land-based activities
- Private sector, including key economic sectors impacting coastal areas, can be interested and organised to contribute to NPA development and Programme of Interventions

- GPA Co-ordination Office will obtain necessary human and financial resources, co-operation, collaboration and institutional support from relevant Governments, international organisations and other supporting agencies, as well as from relevant UNEP in-house units.

#### 3.4 Performance Indicators

1. Participation of a wide range of GPA stakeholders (community based organizations, private sector, professional associations) at national consultations
2. Pilot projects or interventions addressing land-based activities, through identified partnerships.
3. Commitment from Government and other GPA stakeholders, as well as potential partner organisations in implementation of pilot projects and interventions identified through the NPA.
4. Experience with the implementation of this project and others similarly addressing NPA fed into future NPA development in other countries.

### SECTION 4 - OUTPUTS, ACTIVITIES, WORKPLAN AND TIMETABLE, BUDGET, FOLLOW-UP

#### 4.1 Outputs

- (a) A National Programme of Action for the protection of the marine and coastal environment from land-based activities and sources (NPA-LBA), consisting of tangible selected actions/pilot projects for implementation, including a timetable, costed and targeted interventions for implementation.
- (b) Documentation and presentation of experiences as guidance to future development of NPAs
- (c) Programme of interventions for presentation to the Partnership Conference will be prepared building upon output (a), relevant to the protection and sustainable use of coastal and marine environments and their resources in the sub-Saharan Region

#### 4.2 Activities

The activities to be undertaken at the national level would include, but may not be limited to:

- Designate a Core Team with a national perspective that will take the lead in co-ordinating the development and implementation of activities and actions resulting from the NPA and GEF/UNEP Sub-Saharan Project
- Identify from existing documentation on national priority land-based sources and activities of marine pollution feasible options for management intervention, taking into account, *inter alia*, suggested methodology, and approaches & targets identified respectively in its Chapters II and V of the GPA, and in the process: